

OFFICE OF THE CONTROLLER

CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller Todd Rydstrom Deputy Controller

MEMORANDUM

TO: Board of Supervisors

FROM: Jessica Shimmin; Our City, Our Home Policy Analyst; City Performance

On behalf of the Our City, Our Home Oversight Committee

CC: Ben Rosenfield, Controller

Shanell Williams, Chair, Our City, Our Home Oversight Committee

DATE: June 15, 2022

SUBJECT: Our City, Our Home Oversight Committee FY22-23 and FY23-24 Investment

Plan Recommendations to the Board of Supervisors

In fulfillment of its responsibility to make annual funding recommendations to the Mayor and Board of Supervisors, the Our City, Our Home (OCOH) Oversight Committee (the Committee) finalized its FY22-23 (FY23) and FY23-24 (FY24) Investment Plan on May 6, 2022. The investment plan outlined in this memo and the attached spreadsheet, reflects stakeholder engagement with providers, community members, and people with lived expertise of homelessness.

On behalf of the Committee, the Controller's Office provided the Committee's recommendations to the Mayor's Office on May 10, 2022, and now provides the same to the Board of Supervisors.

Administrative Allocation

The OCOH Oversight Committee recommended the following addition to the Fund Administration activities proposed by the Controller's Office.

 Increase the Administrative Allocation by \$1.0M in each of the next two fiscal years to support a Community Researcher Program that engages Community Based Organizations and people with lived expertise of homelessness as central contributors to the OCOH needs assessment data collection, analysis, and communication of findings.

This recommendation increases the administrative allocation from \$2.5M to \$3.5M, and rebalances the portfolio allocations as follows:

Allocation	FY23		FY24		Proportion of Fund
Administrative Allocation	\$	3.5	\$	3.5	Up to 3% of Annual Fund Balance
Programmable Fund Balance	\$	309.9	\$	325.0	
Permanent Housing Allocation	\$	155.0	\$	162.5	50% of Programmable Fund Balance
Adult Housing	\$	85.2	\$	89.4	55% of Perm. Housing Allocation
Family Housing	\$	38.7	\$	40.6	25% of Perm. Housing Allocation
Youth Housing	\$	31.0	\$	32.5	20% of Perm. Housing Allocation
Mental Health Allocation	\$	77.5	\$	81.3	25% of Programmable Fund Balance
Prevention Allocation	\$	46.5	\$	48.8	15% of Programmable Fund Balance
Emergency Shelter and Hygiene Allocation	\$	31.0	\$	32.5	10% of Programmable Fund Balance

Permanent Housing

Adult Housing

The OCOH Oversight Committee made recommendations for FY23 and FY24 OCOH funding for Permanent Housing for Homeless Adults that largely align with the Mayor's proposed budget, with the following points of variance:

- The Committee voted to reject proposed PSH Equity Services, which allocates \$8.0M in OCOH funds for caseload adjustment in the City's pre-OCOH Adult Permanent Supportive Housing sites (the "legacy portfolio"). The Committee recommended instead that the Mayor and the Board of Supervisors allocate funding from non-OCOH sources for this urgent purpose.
- The Committee recommended adding Flex Pool subsidies for cis and trans women at a cost of \$2.4M per year, ongoing (roughly 57-60 slots).
- The Committee's recommendations result in an unprogrammed balance of \$6.1M in FY24. This balance is fully programmed for PSH Equity Services in the Mayor's budget.

Youth Under 30 Housing

The OCOH Oversight Committee made recommendations for FY23 and FY24 OCOH funding for Permanent Housing for Homeless Youth (<30) that largely align with the Mayor's proposed budget, with the following points of variance:

- The Committee voted to reject the proposed PSH Equity Services, which allocates \$1.0M in OCOH funds for caseload adjustment in the City's pre-OCOH Youth Permanent Supportive Housing sites (the "legacy portfolio"). Instead, the Committee recommended that the Mayor and the Board of Supervisors allocate funding from non-OCOH sources for this urgent purpose.
- In addition to recommending the TAY Housing Flex Pool funding proposed in the Mayor's budget, the OCOH Oversight Committee — informed by themes from the listening sessions — also recommended incorporating a shared housing model in implementation of these funds.

• The Committee's recommendations result in an unprogrammed balance of \$11.8M in FY23 and 15.4M in FY24. The balance is fully programed for Housing Acquisition in the Mayor's budget.

Family Housing

The OCOH Oversight Committee made recommendations for FY23 and FY24 OCOH funding for Permanent Housing for Homeless Families that largely align with the Mayor's proposed budget, with the following points of variance:

- The Committee voted to reject proposed PSH Equity Services, which allocates \$3.2M from OCOH funds for caseload adjustment in the City's pre-OCOH Family Permanent Supportive Housing sites (the "legacy portfolio"), recommending instead that the Mayor and the Board of Supervisors allocate funding from non-OCOH sources for this urgent purpose.
- The Committee recommended increasing the existing line item for MOHCD-administered Family Housing SRO Subsidies by \$2M beginning in FY24 to allow an estimated 100 additional families to move from SROs to suitable family living accommodations.
- The Committee recommended adding a total of 60 Family Housing Flex Pool PSH slots for doubled up families, including undocumented and asylum-seeking families. The program would begin with 30 slots in FY23 and add another 30 slots in FY24 at a cost of \$1.82M in FY23 and \$3.7M ongoing beginning in FY24.
- The Committee's recommendations leave unprogrammed balances of \$10.2M in FY23 and \$9.3M in FY24. The balance is fully programmed for Housing Acquisition in the Mayor's budget.

Mental Health Services

The OCOH Oversight Committee made recommendations for FY23 and FY24 OCOH funding for Mental Health Services that largely align with the Mayor's proposed budget, with the following points of variance:

- The Committee recommended adding a Dual Diagnosis Transitional Care Therapeutic
 Teaching Community program with 50 slots for women in the Bayview neighborhood at a
 cost of \$3.5M in FY23 and \$3.6M in FY24. This recommendation responds to needs
 identified through the listening sessions including increasing geographic, racial and gender
 equity in services.
- The Committee recommended continued funding for the Behavioral and Clinical Health Services in shelters and drop-in centers that began in the FY22 and FY23 investment plan (also in the Mayor's proposed budget). The Committee added a recommendation to implement these services in ways that expand access to TAY mental health services, including on-site extended clinical hours at the youth navigation center and telehealth options.
- The Committee recommended redirecting \$17.5M in one-time fund balance from site acquisition for a Behavioral Health Access and Drop-In Center (as proposed initially by the

- Department) to site acquisition for Treatment Beds. Subsequently, the Mayor's budget reprogrammed this funding, putting \$10.6M toward continuing Tenderloin Center Operations through the end of calendar year 2022, and \$6.9M toward site acquisition of a Behavioral Health Access Center.
- The Committee's recommendations align with the Mayor's proposed budget in creating a reserve of \$15.9M in FY23; however, the spending recommendations listed above would require using an estimated \$8.2M of that reserve in FY24. The Mayor's budget retains the full \$15.9M reserve in FY24.

Homelessness Prevention & Diversion Services

The OCOH Oversight Committee made recommendations for FY23 and FY24 OCOH funding for Homelessness Prevention & Diversion Services that fully align with the Mayor's proposed budget. The Committee also prioritized two additional programs, contingent upon funding being made available in the Homelessness Prevention category.

- The Committee recommended adding Public Benefits Advocacy to the Targeted
 Homelessness Prevention Services category at a cost of \$1M in FY23 and FY24. This twoyear program would fund community-based organizations to provide benefits advocacy
 using the evidence-based lawyer-social worker team model, to secure disability and
 veteran's benefits for households at risk of homelessness.
- The Committee recommended adding a Family Rapid Re-Housing Extension program to the Rental Assistance category at a cost of \$1.38M in FY23 and \$1.4M in FY24. This two-year program would prevent returns to homelessness by providing 24-month subsidy extensions to families who cannot afford market rent at the end of their Rapid Re-Housing program. This recommendation builds upon insights gathered from the listening sessions. In the event that Homelessness Prevention funding is not available, the Committee recommended funding the Rapid Re-Housing Extension Program as a short-term rental subsidy using unprogrammed fund balance in the Family Housing section of the Fund.

Shelter & Hygiene Services

The OCOH Oversight Committee made recommendations for FY23 and FY24 OCOH funding for Emergency Shelter and Hygiene Services that largely align with the Mayor's proposed budget, with the following points of variance:

- The Committee recommended adding \$0.6M to the line item for Hotel Vouchers for Victims of Domestic Violence and \$0.6M to the line item for Hotel Vouchers for Pregnant People and Families in FY23. This funding would increase the inventory of hotel rooms available to each of these populations by approximately 10 hotel rooms per night.
- The Committee recommended reducing OCOH funding for the Shelter Beds program, "Adult/TAY Navigation Center Operations," by \$1.2M in FY23 in order to make funds available for hotel vouchers for victims of domestic violence, pregnant people, and families, recommending the Mayor and Board of Supervisors find non-OCOH sources for this cost.
- The Committee recommended that City departments closely review site feedback and address fundamental human rights concerns such as limited access to showers, quality

food, potable water, transportation, and on-site support in the implementation of shelter and hygiene programs. Additionally, the Committee recommended partnerships with community-based organizations to bring enrichment activities to shelter and hygiene program sites.

Overview and Crosswalk

The accompanying spreadsheet provides a crosswalk to reflect similarities and differences between the Committee's recommendations and the Mayor's proposed budget.

All documents related to the Committee's recommendation process can be found in the materials on the Our City, Our Home Oversight Committee website: https://sf.gov/resource/2021/investments-and-budget-oversight

If you have any questions, please contact Jessica Shimmin, jessica.shimmin@sfgov.org